GENERAL ORDER NO. 88-25

EOD <u>8-12-88</u>

IN RE

EASTERN DISTRICT OF TEXAS

ASBESTOS CASES

U. S. DISTRICT COURT EASTERN DISTRICT OF TEXAS

AUG 1 1 1988

MURRAY L. HARRIS, CLERK By Deputy Oy / M. Murie

GENERAL ORDER

The court sitting <u>en banc</u> in Tyler, Texas, July 29, 1988, conducted a hearing concerning the future course of ending asbestos cases in the Eastern District of Texas.

Counsel for the parties, plaintiffs and defendants, appeared and addressed the various issues of concern to the court.

The judges of the Eastern District were essentially current with asbestos litigation at the conclusion of the <u>Jenkins</u> class action. The class action disposed of all but a few cases filed on or before December 31, 1984. The settlement the court approved in <u>Jenkins</u> contained an alternate dispute resolution (ADR) plan for cases filed subsequent to December 31, 1984. The court's experience with the ADR plan has made it unacceptable to the court. The plan has not been successful for the following reasons:

1. The court set aside the ADR plan for those cases filed in the Marshall Division wherein plaintiffs were represented by Rex Houston, Esquire and Scott Baldwin, Esquire. The reason for the court's action was a finding that both plaintiffs' and defendants' counsel had demonstrated a lack of commitment to alternate dispute resolution and had, in fact, not participated in the plan in good faith.

- 2. In the Beaumont Division, the effect of the actions and inactions of the defendants involved in the Wellington facility since implementation of ADR has been to create delay and reduce the number of cases processed each month. Defendants have consistently resisted a realistic flow rate of cases.
- 3. Plaintiffs' counsel have accommodated defendants' efforts to impair the effectiveness of ADR by reducing the number of cases processed each month.
- 4. The parties have unilaterally modified the plan and circumvented the efforts of the monitor, Magistrate Earl Hines, of Beaumont.
- 5. Many defendants originally members of the Wellington claims facility have withdrawn from the facility, raising serious questions concerning whether the facility remains a viable entity.
- 6. The participating defendants have on the one hand continued to assert the absence of a limited fund, and on the other hand, have consistently posed economic reasons for the inability to process more than a few cases each month. These economic reasons have related to coverage difficulties, cash flow problems, and difficulties experienced by certain members of the facility regarding funding of settlements.
- 7. Pending asbestos cases in the Eastern District have grown at an alarming rate. As of July 1, 1988, of the 5,565 pending civil cases, 2,894 are asbestos. The asbestos cases

comprise fifty-two percent of the pending caseload of the Eastern District, and the average age of each asbestos case is twenty-seven months. The ADR plan has resulted in closing approximately twenty cases a month for the past two years, and the present filing rate of these cases is sixty per month.

The court's experience with ADR, as constituted in the Eastern District, has persuaded a unanimous en banc court that it no longer provides an effective means for disposing of asbestos cases in the Eastern District of Texas and that it should be set aside and discontinued.

Therefore, it is ORDERED that the Alternate Dispute
Resolution Plan for the Eastern District of Texas shall be, and
it is hereby, set aside.

The court is reluctantly persuaded that, as a result of the inability of defendants to proceed in a concerted manner, a class action is the only probable realistic alternative for the disposition of these cases, either a <u>Jenkins</u> type class action or a mandatory class action.

However, the court remains committed to ADR as the most sensible way to resolve these disputes; therefore, the court will attempt again to implement a workable ADR program. The court will permit the parties to attempt to reach an agreement for an ADR plan. Any agreement shall be filed with the court, for court approval, on or before September 15, 1988. For counsels' guidance, it appears to the court that the following criteria

must be met before the court could approve a new Alternate Dispute Resolution Plan.

- 1. An agreement to participate by substantially all plaintiffs.
- 2. An agreement to participate by substantially all defendants.
- 3. That the defendants agree among themselves to an apportionment of contribution to settlements facilitating one entity or counsel to speak for all defendants.
- 4. That the plan contain a flow rate of at least 150 cases per month.
- 5. That the parties commit to meaningful participation in ADR and proceed in good faith.
 - 6. That the plan be district-wide.
- 7. That the plan make provisions for monitoring the actual success of the plan.

In the event substantially all defendants elect to participate and some defendants elect not to participate, the court may approve the ADR with a class action against non-participating defendants.

The court designates the following counsel to coordinate the parties efforts in attempting to reach a new agreement:

For the plaintiffs:

Walter Umphrey

Wayne Reaud

Jim Mehaffey.

For the defendants:

Richard Josephson
Gary Elliston
Sandra Clark.

It is further ORDERED that all pending asbestos cases in the Eastern District shall be, and they are hereby, STAYED, pending the parties' efforts regarding this order, with the exception of the six cases set for trial in the month of August, 1988, in the Marshall Division.

It is so ORDERED.

SIGNED this 10th day of August, 1988.

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Wellington - O.J.Weber

A. C. & S., Inc. Armstrong World Industries, Inc. Celotex Corporation CertainTeed Corporatin Pfizer, Inc. Turner & Newall Fibreboard Corporation Flexitallic Gasket Company, Inc. Flintkote Company GAF Corporation Pittsburgh-Corning Corporation Union Carbide Corporation H. K. Porter Keene Corporation National Gypsum Company Owens-Illinois, Inc. Rock Wool Manufacturing Company U. S. Gypsum Company

Bean & Manning Mr. Frank Bean 1500 San Felipe Plaza 5847 San Felipe Road Houston, Texas 77057 Eagle Picher Industries, Inc.

Owens-Corning Fiberglas Bailey and Williams Mr. C. S. Fowler √3500 First Republic Bank Plaza 901 Main Street Dallas, Texas 75202-3714

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